

## Ethnicity in New Zealand

#### Group selection

The following ethnic groups are identified as being politically relevant in today's New Zealand: Maori, New Zealanders, Pacific Islanders and Asians.

The size of the minorities up to 1995 is based on the 1996 Census. The newest period relies on the 2006 census (<sup>3823</sup>). It is thereby important to note that according to the 2006 Census Asians constitute 9.2% of the population and are the fastest-growing minority. Moreover, from 2006 to 2013 the number of people who identified themselves with at least one Asian ethnicity has increased by 33%, and Asians constituted in the 2013 census approximately 12% of New Zealand's population (<sup>3824,3825</sup>). However, we see here also the problems with the New Zealand census where people can claim more than one ethnicity for themselves. The EPR rules do not follow such an approach. Hence the relative population sizes need to be treated carefully, primarily since they can result in a total percentage higher than 1. The here presented 2006 census does not show this problematic though, despite the possible multiple ethnic claims. This is why the 2006 census is preferred over the 2013 census (<sup>3826</sup>).

#### Power relations

#### Maori

The Maori are coded as powerless from 1946-1972. In this period, although the office of Minister of Maori affairs already existed in order to give political advocacy to the interests of Maori, none of the Ministers was actually ethnic Maori. Thus, the EPR definition of "powerless" (elite representatives hold no political power at the national level without being explicitly discriminated against) suits when understanding representatives not solely as individuals representing ethnic interest, but moreover descending from a certain ethnicity themselves.

With Matiu Rata taking over the office of Minister of Maori affairs on December 8, 1972, 10 out of 13 Ministers up to 2013 have been ethnic Maori. In fact, from 1996 to 2013, all Ministers of Maori Affairs were Maori themselves, and thus Maori representatives along the lines of the EPR definition (<sup>3827</sup>). For this reason, Maori have been coded as Junior Partners from 1973 to date.

In general, special representation of Maori in Parliament and the

 $^{3823}\left[ \text{Statistics New Zealand} - \text{Census},\,2018\right]$ 

 $^{3824}\left[\text{Statistics New Zealand, 2013}\right]$   $^{3825}\left[\text{Statistics New Zealand, 2018}\right]$ 

 $^{3826}$  [Statistics New Zealand, 2018]

3827 [New Zealand Parliament, 2014]

bureaucracy stretch well back into the pre- WWII period. There have been independent political parties representing Maori on and off since the 1930s, and most major mainstream political parties have had Maori members appealing to the Maori electorate. A major change in Maori access to power came in 1977 with the establishment of the Waitangi Tribunal to investigate alleged violations of the Treaty of Waitangi (which had been signed between the British Crown and Maori chiefs in 1840). The establishment of the Tribunal elevated the Treaty to semi-constitutional status and led to large scale redress of Maori grievances, without changing executive power or regional autonomy of the Maori.

The Ture Whenua Maori Act of 1993 is a parliamentary statute and aims at regulating the rights to land between Maori and the Crown ( $^{3828}$ ). In essence, it is a reassessment of principles entailed in the Treaty of Waitangi. In section 131(1) for example, the document spells out that "The Maori Land Court shall have jurisdiction to determine and declare, by a status order, the particular status of any parcel of land, whether or not that matter may involve a question of law." ( $^{3829}$ ) Since this involves primarily the exercise of legal autonomy, and seems to be a politizised, but not ultimately political matter, it is decided to not introduce a new status of regional autonomy as of 1993 in retrospect.

Another significant step occurred in 1996 - the first election held under the new mixed-member proportional electoral system established in 1993, which significantly increased the proportion of Maori MPs in Parliament from well below their share of the national population to slightly above it.

According to an article in The New Zealand Herald, the National party is planning to abolish Maori electorates (known as Maori seats, designated seats for Maori representatives within the New Zealand parliament) by the time the settlement issues surrounding the Treaty of Waitangi have been completed (<sup>3830</sup>). No information on recent developments which confirm this push from 2008 could be found however.

One year prior to this statement, the co-leader of the Maori party, Pita Sharples, suggested to introduce an additional electorate (seven existed at this point and still exist) for Maori living in Australia (<sup>3831</sup>). Resistance against Maori electorates has been present for decades, and critique about the basic concept of separate minority representation was officially critisized by a Royal Commission report dating back to 1986 (<sup>3832</sup>). While one point of the report was about the fact that Maori representatives first and foremost really only represent Maori concerns, Maori themselves underline the importance of the practice: "Although they were not set up for this purpose, the Maori seats have nevertheless come to be regarded by Maori as an important concession to, and the principal expression of, their constitutional position under the Treaty of Waitangi. To many Maori, the seats are also a base for a continuing search for more appropriate constitutional and political forms through which Maori rights might

 $^{3828}\left[\text{New Zealand Legislature},\,2013\right]$ 

<sup>3829</sup> [New Zealand Legislature, 2013]

3830 [Tahana, 2014]

<sup>3831</sup> [Television New Zealand, 2007]

<sup>3832</sup> [Cook, 2008]

be given effect"  $(^{3833})$ .

While Maori still face some discrimination, such as their over-representation in the criminal justice system or their poorer health outcomes, they have a secured position in the political system due to the Maori Electorates and are continued to be coded as Junior Partners until 2021. The Maori culture and identity has become more visible in recent years. For example, Rotorua has become the first official bilingual city in New Zealand (3834; 3835; 3836).

#### Pacific Islanders

The Ministry of Pacific Island Affairs (later renamed to Ministry for Pacific Peoples), staffed largely by Pacific Islanders, was established in 1990 to provide policy advice on the development of Pacific Island people in NZ. The Ministry took over from a semi-autonomous unit within the Ministry of Foreign Affairs, which had been established after a number of years of advocacy by Pacific Island people. Thus, the year 1990 roughly marks the point at which Pacific Islanders became politically relevant in the New Zealand Government. Pacific Islanders remain objects of positive discrimination with reserved places in the parliament. From 1990 onwards, the Pacific Islanders are coded as Junior Partners.

#### Asians

Asians are introduced as new group starting in 1996, when a party representing the Asian minority (mostly Indians and Chinese) was formed ( $^{3837}$ ). Although the party existed only for a year it indicates rising interest of Asian minorities to influence politics.

In 2008, Pansy Wong, who had been elected as first ethnic Asian MP in 1996, was appointed as the first Asian cabinet minister in the history of New Zealand (<sup>3838</sup>). Although this does not mark a change in the status of political power of Asians in New Zealand, there seems to be an increased political involvement of Asians in New Zealand politics, albeit so far not organized along the lines of a political party or the like.

Thus, from 1996 onwards the Asian group is coded as powerless.

<sup>3833</sup> [Cook, 2008]

<sup>3834</sup> [Minority Rights Group International, 2020]
<sup>3835</sup> [Minority Rights Group International, 2018]
<sup>3836</sup> [Freedom House, 2020]

 $^{3837}\left[ \text{Wikipedia, }2014\right]$ 

 $^{3838}\left[\text{The New Zealand Herald, }2008\right]$ 

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## Political status of ethnic groups in N

#### From 1946 until 1972

Group name	Proportional size	Political status
New Zealanders Maori	$0.75 \\ 0.1385$	DOMINANT POWERLESS

#### From 1973 until 1989

Group name	Proportional size	Political status
New Zealanders Maori	$0.75 \\ 0.1385$	SENIOR PARTNER JUNIOR PARTNER

#### From 1990 until 1995

Group name	Proportional size	Political status
New Zealanders Maori Pacific Islanders	0.75 $0.1385$ $0.0535$	SENIOR PARTNER JUNIOR PARTNER JUNIOR PARTNER

#### From 1996 until 2021

Group name	Proportional size	Political status
New Zealanders	0.676	SENIOR PARTNER
Maori Asians	$0.146 \\ 0.092$	JUNIOR PARTNER POWERLESS
Pacific Islanders	0.069	JUNIOR PARTNER

# New Zealanders

### Maori

Figure 746: Political status of ethnic groups in New Zealand during 1946-1972.

# New Zealanders

#### Maori

Figure 747: Political status of ethnic groups in New Zealand during 1973-1989.



## Maori

Pacific Islanders

Figure 748: Political status of ethnic groups in New Zealand during 1990-1995.



Figure 749: Political status of ethnic groups in New Zealand during 1996-2021.

## $Geographical\ coverage\ of\ ethnic\ groups\ in\ New\ Zealand$

From 1946 until 1989

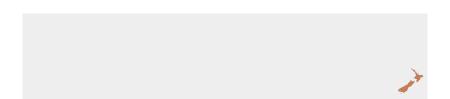


Figure 750: Map of ethnic groups in New Zealand during 1946-1989.

Group name	Area in $\rm km^2$	Type
New Zealanders Maori	264441 $0$	Statewide Dispersed

Table 282: List of ethnic groups in New Zealand during 1946-1989.

From 1990 until 1995

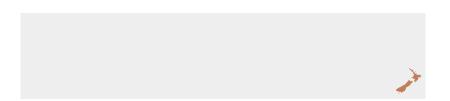


Figure 751: Map of ethnic groups in New Zealand during 1990-1995.

Group name	Area in $\rm km^2$	Type
New Zealanders Maori Pacific Islanders	264441 $0$ $0$	Statewide Dispersed Urban

Table 283: List of ethnic groups in New Zealand during 1990-1995.

From 1996 until 2021

Figure 752: Map of ethnic groups in New Zealand during 1996-2021.

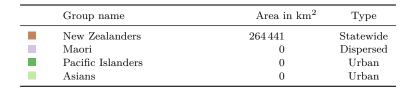


Table 284: List of ethnic groups in New Zealand during 1996-2021.